

# Vote 12

## Arts and Culture

### Budget summary

R million	2009/10				2010/11	2011/12
	Total to be appropriated	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total
<b>MTEF allocation</b>						
Administration	129.5	126.2	–	3.2	140.4	167.6
Arts and Culture in Society	375.6	18.3	357.0	0.3	316.5	339.7
National Language Service	106.0	50.4	54.7	0.9	111.4	107.0
Cultural Development and International Cooperation	224.1	30.6	193.0	0.5	236.7	237.7
Heritage Promotion	1 214.2	24.3	1 189.4	0.4	993.8	920.8
National Archives, Records, Libraries and Heraldic Services	574.2	58.6	514.8	0.8	636.2	675.9
<b>Total expenditure estimates</b>	<b>2 623.5</b>	<b>308.4</b>	<b>2 309.0</b>	<b>6.0</b>	<b>2 435.1</b>	<b>2 448.6</b>
Executive authority	Minister of Arts and Culture					
Accounting officer	Director-General of Arts and Culture					
Website address	www.dac.gov.za					

### Aim

*The aim of the Department of Arts and Culture is to develop and preserve South African arts and culture to ensure social cohesion and nation building.*

### Programme purposes

#### Programme 1: Administration

**Purpose:** Conduct the overall management of the department and provide centralised support services.

#### Programme 2: Arts and Culture in Society

**Purpose:** Develop and promote arts and culture in South Africa and mainstream its role in social development.

#### Programme 3: National Language Service

**Purpose:** Develop and promote the official languages of South Africa and enhance the linguistic diversity of the country.

#### Programme 4: Cultural Development and International Cooperation

**Purpose:** Provide economic and other development opportunities for South African arts and culture, nationally and globally, through mutually beneficial partnerships, thereby ensuring the sustainability of the sector.

#### Programme 5: Heritage Promotion

**Purpose:** Provide policy, legislation and strategic direction for identifying, conserving and promoting cultural heritage.

## **Programme 6: National Archives, Records, Libraries and Heraldic Services**

**Purpose:** Facilitate full and open access to the archival, heraldic and information resources of South Africa.

### **Strategic overview: 2005/06 – 2011/12**

The Department of Arts and Culture is responsible for transforming South Africa's arts, culture and heritage landscape to serve South Africa's wide artistic and cultural needs and contribute to growth, employment, poverty alleviation, national reconciliation, nation building and social cohesion.

#### **Strategic and operational objectives**

##### *Promoting arts and culture for social cohesion*

The department will continue to support government's social cohesion implementation framework by intensifying existing programmes that encourage social cohesion and nation building, such as youth into arts, youth in dialogue, access to the arts, and arts and culture for human settlements. It will also support the development of new programmes. National days, such as Women's Day and Youth Day, will continue to be used as platforms to celebrate the social, cultural and economic advancement of vulnerable groups.

As part of its mandate to preserve South Africa's cultural heritage and pass on the knowledge held by the various arts and culture institutions, the department supports youth focused entities such as Jazz for Juniors, which actively promotes the history and appreciation of the South African jazz heritage, from kwela and marabi to kwai jazz.

##### *Supporting the cultural industries*

The department acknowledges the economic potential of the cultural industries for job creation, poverty reduction, skills transfer, small business development and broad based black economic empowerment (BEE). Through its investing in culture programme, the department aims to provide empowerment opportunities for unemployed people through skills development, training, and job creation in the arts, culture and heritage sector by generating opportunities for establishing viable small and medium enterprises.

In relation to the film industry, the department encourages the development of local content and supports the National Film and Video Foundation. Funds are allocated to the foundation for training, skills development, growing the audience base in townships and strengthening South Africa's international presence.

##### *Promoting linguistic diversity*

The department continues to promote linguistic diversity and develop official languages as required by the Constitution and the national language policy framework. The framework, implemented since 2003, has provided direction for language planning, translation and editing, terminology development and human language technologies.

##### *Transforming the heritage sector*

Over the medium term, the department will develop a national framework that will encompass a funding and grading system for statutory heritage institutions. The planned national museum policy will ensure that funding to heritage institutions is objectively based on the sector's current and future strategic needs.

The department will also develop a national policy on intangible cultural heritage, which will provide a comprehensive framework to safeguard and promote intangible cultural heritage in South Africa.

The South African Geographical Names Council, established in 1998 to advise the Minister for Arts and Culture on standardising place names, is currently conducting national hearings to get inputs from the public on the sensitive and important policy for changing names. The hearings are expected to be concluded in 2009/10, and the outcomes will determine the pace and focus of changes.

*Archives, heraldry and libraries*

The department continues to develop heraldic designs that reflect government imperatives, such as nation building and social cohesion, including new coats of arms for all provincial governments in 2008/09. The designs are important for national identity and will be promoted through various activities as part of the build-up to the 2010 FIFA World Cup, and beyond.

A key development for transforming the library sector was the introduction of the community library services conditional grant in 2007/08. The department is also developing norms and standards for community libraries to ensure equity in access at minimum levels of service delivery, and to address disparities in services, practices and procedures in libraries.

*Vision 2010 arts and culture programme*

The department has developed a detailed plan and programme of activities building up to the 2010 FIFA World Cup, focusing on the performing arts, literary and visual arts, heritage resources and legacy, and languages. All commemorative programmes and major festivals are used as a platform for promoting the event and related activities, and aim to leave a legacy after 2010.

## Selected performance and operations indicators

**Table 12.1 Arts and Culture**

Indicator	Programme	Past			Current	Projections		
		2005/06	2006/07	2007/08		2009/10	2010/11	2011/12
Number of new community arts centres established	Arts and Culture in Society	14	16	20	22	25	27	32
Number of new projects supported by investing in culture initiative	Cultural Development and International Cooperation	138	273	387	501	520	530	550
Number of new jobs created through investing in culture projects	Cultural Development and International Cooperation	2 760	5 460	7 740	10 020	11 000	11 500	12 500
Number of geographical names changed every year	Heritage Promotion	98	51	88	200	500	500	500
Number of community libraries upgraded every year	National Archives, Records, Libraries and Heraldic Services	–	–	40	53	60	70	75
Number of new community libraries established	National Archives, Records, Libraries and Heraldic Services	–	–	4	8	10	15	18
Number of flags distributed to schools every year	National Archives, Records, Libraries and Heraldic Services	–	1	2 000	14 000	6 000	4 000	4 000

## Expenditure estimates

**Table 12.2 Arts and Culture**

Programme	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08			2009/10	2010/11	2011/12
R million				2008/09				
1. Administration	101.2	122.1	129.6	122.1	121.6	129.5	140.4	167.6
2. Arts and Culture in Society	194.7	225.0	252.7	340.5	339.2	375.6	316.5	339.7
3. National Language Service	58.8	68.8	87.0	102.8	102.4	106.0	111.4	107.0
4. Cultural Development and International Cooperation	159.8	198.3	187.8	214.0	213.2	224.1	236.7	237.7
5. Heritage Promotion	536.9	632.7	659.9	912.4	904.0	1 214.2	993.8	920.8
6. National Archives, Records, Libraries and Heraldic Services	69.6	83.0	268.8	468.6	445.9	574.2	636.2	675.9
<b>Total</b>	<b>1 121.0</b>	<b>1 329.9</b>	<b>1 585.8</b>	<b>2 160.3</b>	<b>2 126.3</b>	<b>2 623.5</b>	<b>2 435.1</b>	<b>2 448.6</b>
Change to 2008 Budget estimate				43.2	9.2	210.9	146.1	23.3

Table 12.2 Arts and Culture (continued)

R million	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09		2009/10	2010/11	2011/12
<b>Economic classification</b>								
<b>Current payments</b>	<b>203.2</b>	<b>253.2</b>	<b>288.7</b>	<b>292.6</b>	<b>284.6</b>	<b>308.4</b>	<b>329.7</b>	<b>359.6</b>
Compensation of employees	82.5	95.1	107.2	139.0	131.0	146.3	154.8	164.0
Goods and services	120.5	157.9	181.2	153.6	153.6	162.1	174.9	195.7
of which:								
Administrative fees	0.8	2.5	3.2	1.4	1.4	1.8	1.9	2.4
Advertising	5.6	4.8	5.4	5.6	5.6	5.5	5.8	6.0
Assets less than R5 000	1.0	2.9	3.4	2.8	2.8	2.8	3.0	3.0
Audit costs: External	1.1	1.4	2.8	1.7	1.7	1.7	1.8	1.9
Bursaries (employees)	0.1	0.3	0.4	0.2	0.2	0.2	0.2	0.5
Catering: Departmental activities	0.4	0.6	1.7	1.1	1.1	1.2	1.2	1.7
Communication	7.4	8.0	7.9	5.9	5.9	6.1	6.4	8.1
Computer services	4.2	3.6	2.5	1.5	1.5	1.5	1.6	3.2
Consultants and professional services:	25.6	47.7	21.4	20.0	20.0	20.2	21.4	21.0
Business and advisory services								
Consultants and professional services:	0.5	0.2	2.2	4.2	4.2	4.1	4.4	3.3
Legal costs								
Inventory: Food and food supplies	1.1	2.0	–	–	–	–	–	–
Inventory: Materials and supplies	0.0	0.1	7.9	8.0	8.0	8.6	9.3	11.6
Inventory: Other consumables	0.5	0.2	0.2	0.2	0.2	0.2	0.2	0.3
Inventory: Stationery and printing	3.8	5.6	5.1	3.4	3.4	3.5	3.7	5.7
Lease payments	18.1	25.7	28.5	32.0	32.0	37.1	41.9	46.0
Owned and leasehold property expenditure	6.5	7.6	8.4	8.8	8.8	9.7	10.7	11.3
Travel and subsistence	36.5	40.8	50.3	32.1	32.1	32.9	34.9	36.5
Operating expenditure	1.5	0.7	19.5	13.8	13.8	14.0	14.8	20.6
Venues and facilities	5.2	2.8	9.7	10.4	10.4	10.7	11.3	11.9
Financial transactions in assets and liabilities	0.2	0.2	0.4	–	–	–	–	–
<b>Transfers and subsidies</b>	<b>908.4</b>	<b>1 074.7</b>	<b>1 295.0</b>	<b>1 862.3</b>	<b>1 836.3</b>	<b>2 309.0</b>	<b>2 098.8</b>	<b>2 082.6</b>
Provinces and municipalities	0.3	0.1	163.2	344.6	323.6	440.6	494.0	523.6
Departmental agencies and accounts	740.2	894.5	949.6	1 247.4	1 242.4	1 566.9	1 365.0	1 309.9
Households	167.9	180.2	182.2	270.3	270.3	301.6	239.9	249.1
<b>Payments for capital assets</b>	<b>9.4</b>	<b>2.1</b>	<b>2.1</b>	<b>5.4</b>	<b>5.4</b>	<b>6.0</b>	<b>6.6</b>	<b>6.4</b>
Machinery and equipment	9.4	2.1	2.1	5.4	5.4	6.0	6.6	6.4
<b>Total</b>	<b>1 121.0</b>	<b>1 329.9</b>	<b>1 585.8</b>	<b>2 160.3</b>	<b>2 126.3</b>	<b>2 623.5</b>	<b>2 435.1</b>	<b>2 448.6</b>

## Expenditure trends

The Department of Arts and Culture's expenditure grew at an average annual rate of 24.4 per cent between 2005/06 and 2008/09. This was mainly due to additional resources for the construction of the Freedom Park, upgrading and maintaining museums, and the introduction of the community library services conditional grant in 2007/08 to improve community library services.

Once-off items, like R9 million for background research on the community library services conditional grant and key commemorations, explain the increases in expenditure on consultants and transfers to households in 2006/07.

The community library services conditional grant accounts for the 994.3 per cent average annual growth in transfers to provinces between 2005/06 and 2008/09. Transfers to provinces are expected to grow more moderately over the medium term, at an average annual rate of 15 per cent. Expenditure over the MTEF period is also expected to grow more moderately, at an average annual rate of 4.3 per cent. This is due to the conclusion of major projects such as the construction of the Freedom Park, which will end in 2010/11, and

2010 FIFA World Cup projects, including preparations for the opening and closing ceremonies, for which funding will end in 2009/10.

In general, transfers to heritage and arts institutions, provinces and playhouses continue to dominate the department's budget, comprising 86 per cent on average of the total budget over the medium term.

The 2009 Budget provides additional allocations of R227.3 million, R166.9 million and R41.3 million over the medium term, including for:

- the completion of the Freedom Park capital project (R200 million in 2009/10 and 134 million in R2010/11)
- personnel inflation adjustments (R3.7 million, R3.4 million and R3.5 million)
- inflation adjustments for capital assets (R210 000, R405 000 and R518 000)
- inflation adjustments for capital works projects at the public entities (R23.3 million, R29.1 million and R37.2 million).

### Savings and reprioritisation

Efficiency savings of R85.4 million over the medium term have been identified: R6.8 million in 2009/10, R8.5 million in 2010/11 and R15.3 million in 2011/12 from goods and services in all programmes, mainly from travel and subsistence and catering costs; and R19.1 million in 2009/10, R22.5 million in 2010/11 and R13.2 million in 2011/12 from transfers and subsidies.

### Infrastructure spending

Phase 1 of the Freedom Park (construction of the garden of remembrance) was completed at the end of 2003/04. The intermediate phase was completed in 2006/07. The first part of phase 2, which will make the Freedom Park operational, is projected to be completed in 2009/10. Construction of the final elements of the park will be completed over the medium term.

The sod turning ceremony for the new National Library building in Pretoria (built at an estimated cost of R374 million) took place in December 2004. Construction was completed in 2008/09 and the library has been operating at full capacity since the beginning of 2009.

Over the medium term, the department will continue to upgrade safety and security and improve disabled accessibility at all its public entities, and has allocated R120 million, R150.8 million and R159.8 million for this.

## Departmental receipts

Departmental receipts include mainly miscellaneous items such as debt repayments and revenue generated through service fees charged by the National Archives and Records Service for copying documents and registering coats of arms.

**Table 12.3 Departmental receipts**

	Audited outcome			Adjusted estimate	Revised estimate	Medium-term receipts estimate		
	2005/06	2006/07	2007/08	2008/09		2009/10	2010/11	2011/12
R thousand								
<b>Departmental receipts</b>	<b>854</b>	<b>3 172</b>	<b>374</b>	<b>5 706</b>	<b>4 721</b>	<b>4 170</b>	<b>4 359</b>	<b>4 645</b>
Sales of goods and services produced by department	854	3 172	374	180	195	570	604	640
Fines, penalties and forfeits	–	–	–	1	1	–	–	–
Interest, dividends and rent on land	–	–	–	25	25	–	–	–
Financial transactions in assets and liabilities	–	–	–	5 500	4 500	3 600	3 755	4 005
<b>Total</b>	<b>854</b>	<b>3 172</b>	<b>374</b>	<b>5 706</b>	<b>4 721</b>	<b>4 170</b>	<b>4 359</b>	<b>4 645</b>

## Programme 1: Administration

### Expenditure estimates

Table 12.4 Administration

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
R million	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Minister <sup>1</sup>	0.8	0.9	1.4	1.6	1.7	1.8	1.9
Deputy Minister <sup>1</sup>	0.7	0.7	1.1	1.3	1.4	1.5	1.6
Management	31.1	63.6	27.0	52.3	53.3	56.4	77.8
Corporate Services	38.9	23.6	63.1	26.1	26.3	28.1	28.9
Property Management	29.6	33.3	37.0	40.8	46.8	52.6	57.3
<b>Total</b>	<b>101.2</b>	<b>122.1</b>	<b>129.6</b>	<b>122.1</b>	<b>129.5</b>	<b>140.4</b>	<b>167.6</b>
Change to 2008 Budget estimate				2.4	1.1	1.6	24.9

1. From 2008/09, the current payments relating to the total remuneration package of political office bearers are shown, before this, only salary and car allowance are included. Administrative and other subprogramme expenditure may in addition include payments for capital assets as well as transfers and subsidies.

#### Economic classification

<b>Current payments</b>	<b>93.7</b>	<b>120.3</b>	<b>127.9</b>	<b>119.3</b>	<b>126.2</b>	<b>136.8</b>	<b>164.1</b>
Compensation of employees	32.0	36.7	41.3	47.9	49.0	52.2	54.6
Goods and services	61.6	83.6	86.4	71.3	77.3	84.6	109.5
of which:							
Administrative fees	0.5	1.2	0.8	0.5	0.5	0.5	1.0
Advertising	3.5	2.7	1.4	0.9	0.9	0.9	1.8
Assets less than R5 000	0.6	1.9	2.2	1.4	1.4	1.4	1.5
Audit costs: External	1.1	1.4	2.8	1.7	1.7	1.8	1.9
Bursaries (employees)	0.1	0.3	0.4	0.2	0.2	0.2	0.5
Catering: Departmental activities	0.4	0.6	0.6	0.4	0.4	0.4	0.8
Communication	2.4	3.2	4.4	2.7	2.7	2.9	4.6
Computer services	1.7	3.6	2.5	1.5	1.5	1.6	3.2
Consultants and professional services: Business and advisory services	9.0	11.2	4.1	2.6	2.6	2.7	4.8
Consultants and professional services: Legal costs	0.5	0.2	0.4	0.2	0.2	0.3	0.5
Inventory: Food and food supplies	0.4	1.3	–	–	–	–	–
Inventory: Materials and supplies	0.0	0.0	2.4	1.5	1.5	1.5	3.0
Inventory: Stationery and printing	1.6	3.6	3.5	2.2	2.2	2.3	4.4
Lease payments	18.1	25.7	28.5	32.0	37.1	41.9	46.0
Owned and leasehold property expenditure	6.5	7.6	8.4	8.8	9.7	10.7	11.3
Travel and subsistence	12.2	17.1	13.4	8.3	8.3	8.7	10.0
Operating expenditure	1.2	0.3	8.3	5.1	5.1	5.4	10.5
Venues and facilities	1.2	1.0	1.4	0.9	0.9	0.9	2.8
Financial transactions in assets and liabilities	0.2	0.0	0.2	–	–	–	–
<b>Transfers and subsidies</b>	<b>0.1</b>	<b>0.3</b>	<b>0.5</b>	<b>–</b>	<b>–</b>	<b>–</b>	<b>–</b>
Provinces and municipalities	0.1	0.0	–	–	–	–	–
Departmental agencies and accounts	0.0	0.0	0.1	–	–	–	–
Households	–	0.3	0.5	–	–	–	–
<b>Payments for capital assets</b>	<b>7.3</b>	<b>1.5</b>	<b>1.1</b>	<b>2.8</b>	<b>3.2</b>	<b>3.6</b>	<b>3.5</b>
Machinery and equipment	7.3	1.5	1.1	2.8	3.2	3.6	3.5
<b>Total</b>	<b>101.2</b>	<b>122.1</b>	<b>129.6</b>	<b>122.1</b>	<b>129.5</b>	<b>140.4</b>	<b>167.6</b>

## Expenditure trends

Spending in the *Administration* programme increased from R101.2 million in 2005/06 to R122.1 million in 2008/09 at an average annual rate of 6.5 per cent, and is expected to increase at an average annual rate of 11.1 per cent over the medium term. The fluctuating growth in the *Management* subprogramme over the seven-year period is because the number of ministerial imbizos changes from year to year.

The 20.7 per cent growth between 2005/06 and 2006/07 was mainly due to the number of commemorations and anniversaries celebrated in 2006/07, which also accounts for the 35.7 per cent growth in goods and services in 2006/07. While growth in expenditure decreases by 5.8 per cent in 2008/09, it picks up again over the medium term and is expected to grow at an average annual rate of 11.1 per cent, in line with the increase in the *Management* subprogramme for the ministerial imbizo programme. This also accounts for the increased allocation for consultants over the period.

From April 2006, costs for leases and accommodation charges were devolved from the Department of Public Works to individual departments. The department receives the following amounts over the MTEF period: R46.8 million, R52.6 million and R57.3 million.

Cost containment measures over the medium term have been identified in this programme, totalling R11.1 million in goods and services.

## Programme 2: Arts and Culture in Society

- *Promotion of Arts and Culture in South Africa* funds various performing arts institutions. It also supports social development through moral regeneration activities directed at out-of-school youth and rehabilitating prisoners. Funds are mainly used for transfers to performing arts institutions that are positioned to support the mandate of the department to develop the literary, visual and performing arts.
- *National Arts Council* transfers funds to the National Arts Council, which supports the various disciplines of arts and culture through financial support, guided by funding criteria that promote government objectives.

## Objectives and measures

- Improve arts, culture and heritage education and training programmes by:
  - placing 400 artists in schools and community arts centres in 2009/10
  - developing the capacity of 23 arts and culture learning area subject advisors from the provincial education departments to provide leadership to educators in schools in 2009/10.
- Increase access to arts, culture and heritage for vulnerable groups by providing at least 1 programme for women, children and people with disabilities at all 27 arts, culture and heritage institutions in 2009/10.
- Stimulate community interest in arts and culture and facilitate access by providing financial resources for programmes in at least 9 community arts centres in 2009/10.

## Service delivery and spending focus

Music festivals and concerts were supported, including the Cape Town International Jazz Festival and the Standard Bank Joy of Jazz, to ensure that job opportunities are created for musicians. Small scale community arts programmes have been supported, such as the Thari e ntsho annual traditional music festival, which promotes Basotho music and dance.

With its provincial counterparts and community arts centres, the department developed a national framework in 2008 to address the challenges facing community arts centres, including funding, the quality of programmes, and management capacity. The framework categorises community arts centres into four levels based on organisational capacity. Each level has its own funding model and criteria for operation in relation to programming and skills development.

Through the annual Mosadi wa Konokono (Women of Substance) campaign, 27 women who work in the arts, culture and heritage fields were recognised for their outstanding contribution to community upliftment. They received training in marketing, intellectual property protection and business development.



The department is in the process of organising the choral music sector. The final result will be the release of a strategy for the development of choral music in 2009/10.

Over the medium term, spending in this programme will continue to promote the development of community and established artists and showcase their talent.

## Expenditure estimates

**Table 12.5 Arts and Culture in Society**

Subprogramme				Adjusted appropriation	Medium-term expenditure estimate		
R million	Audited outcome			2008/09	2009/10	2010/11	2011/12
	2005/06	2006/07	2007/08				
Promotion of Arts and Culture in South Africa	146.8	162.9	185.8	267.6	298.9	235.9	254.2
National Arts Council	47.9	62.1	66.9	72.9	76.6	80.6	85.5
<b>Total</b>	<b>194.7</b>	<b>225.0</b>	<b>252.7</b>	<b>340.5</b>	<b>375.6</b>	<b>316.5</b>	<b>339.7</b>
Change to 2008 Budget estimate				6.7	(2.3)	(3.5)	(3.6)
<b>Economic classification</b>							
<b>Current payments</b>	<b>11.3</b>	<b>14.4</b>	<b>19.2</b>	<b>16.8</b>	<b>18.3</b>	<b>19.4</b>	<b>20.6</b>
Compensation of employees	5.0	6.0	6.8	9.6	10.2	10.9	11.6
Goods and services	6.3	8.3	12.4	7.1	8.1	8.6	9.1
<i>of which:</i>							
Advertising	0.6	0.1	0.6	0.3	0.1	0.1	0.1
Catering: Departmental activities	–	0.0	0.7	0.4	0.5	0.5	0.5
Communication	0.9	0.8	0.5	0.3	0.4	0.4	0.4
Consultants and professional services: Business and advisory services	1.4	2.0	2.3	1.4	1.5	1.6	1.7
Travel and subsistence	2.9	5.0	5.6	3.2	3.6	3.9	4.1
Venues and facilities	0.2	0.1	1.7	1.0	1.1	1.2	1.3
Financial transactions in assets and liabilities	0.0	0.0	0.0	–	–	–	–
<b>Transfers and subsidies</b>	<b>183.4</b>	<b>210.6</b>	<b>233.4</b>	<b>323.5</b>	<b>357.0</b>	<b>296.8</b>	<b>318.8</b>
Provinces and municipalities	0.0	0.0	–	–	–	–	–
Departmental agencies and accounts	159.5	181.1	203.3	227.3	239.3	251.8	266.9
Households	23.9	29.5	30.1	96.2	117.7	45.0	51.9
<b>Payments for capital assets</b>	<b>0.1</b>	<b>0.0</b>	<b>0.1</b>	<b>0.2</b>	<b>0.3</b>	<b>0.3</b>	<b>0.3</b>
Machinery and equipment	0.1	0.0	0.1	0.2	0.3	0.3	0.3
<b>Total</b>	<b>194.7</b>	<b>225.0</b>	<b>252.7</b>	<b>340.5</b>	<b>375.6</b>	<b>316.5</b>	<b>339.7</b>
<b>Details of selected transfers and subsidies</b>							
<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>159.5</b>	<b>181.0</b>	<b>203.1</b>	<b>227.3</b>	<b>239.3</b>	<b>251.8</b>	<b>266.9</b>
Artscape	24.4	27.8	31.5	35.5	37.2	39.2	41.5
Business Arts South Africa	4.3	4.6	4.9	5.2	5.5	5.8	6.1
Cape Philharmonic Orchestra	3.2	–	–	–	–	–	–
Gauteng Orchestra	3.2	–	–	–	–	–	–
KwaZulu-Natal Philharmonic Orchestra	3.2	–	–	–	–	–	–
Market Theatre	11.0	14.5	17.0	19.3	20.3	21.4	22.7
National Arts Council	47.9	62.1	66.9	72.9	76.6	80.6	85.5
Performing Arts Centre of the Free State	16.9	19.6	22.7	25.8	27.4	28.8	30.5
Playhouse Company	20.0	23.1	26.6	30.2	31.8	33.5	35.5
State Theatre	20.6	23.7	27.1	30.9	32.7	34.4	36.4
Windybrow Theatre	4.7	5.6	6.5	7.4	7.8	8.2	8.7
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>23.9</b>	<b>29.5</b>	<b>30.1</b>	<b>96.2</b>	<b>117.7</b>	<b>45.0</b>	<b>51.9</b>
Financial assistance projects	23.9	29.5	9.3	42.0	42.7	45.0	51.9
2010 FIFA World Cup projects	–	–	20.8	54.2	75.0	–	–



## Expenditure trends

Expenditure grew between 2005/06 and 2008/09 at an average annual rate of 20.5 per cent. This growth is driven by additional allocations for 2010 FIFA World Cup related projects, which also account for the 219.5 per cent increase in transfers to households in 2008/09.

Expenditure is dominated by transfers to departmental agencies, which account for, on average, 95 per cent of the programme budget. The largest beneficiary is the National Arts Council. The responsibility for funding the philharmonic orchestras was shifted to the council in 2006/07, which explains the 29.6 per cent growth in the transfer in 2006/07. Since 2008/09, the council has also been responsible for funding the Cape Town Jazz Orchestra.

The allocation for the opening and closing ceremonies of the 2010 FIFA World Cup is made in 2009/10. This explains the 15.7 per cent decline in projected expenditure between 2009/10 and 2010/11, which translates into an average annual decline of 0.1 per cent over the MTEF period.

Cost containment measures over the medium term have been identified in this programme, totalling R14.4 million in transfers and subsidies and R842 000 in goods and services.

## Programme 3: National Language Service

- *National Language Service* promotes the national language policy and develops implementation strategies. Funding is mainly used for salaries and other personnel related costs, language bursaries and human language technologies programmes.
- *Pan South African Language Board* transfers funds to the Pan South African Language Board, which creates an environment conducive to developing, using and promoting the 11 official languages as well as the Khoe, Nama and San languages and South African Sign Language.

## Objectives and measures

- Develop South African languages by:
  - promoting the human language technology programmes, such as machine aided translation tools, in 2009/10
  - promoting a telephone based information system in 2009/10.
- Facilitate the regulation and accreditation of the language profession by establishing the South African Language Practitioners' Council by December 2009.
- Promote capacity building in the language profession by awarding language bursaries to 90 students in 2009/10.

## Service delivery and spending focus

To promote the language profession, the Department of Arts and Culture awards language bursaries to deserving students in the fields of language planning, lexicography, translation and editing, interpreting, and human language technologies. 80 bursaries were awarded to postgraduate and undergraduate students in 2008.

To promote and develop all official languages, the department translated and edited 793 documents in official languages and translated 710 documents from foreign languages. As part of the human language technologies programme, electronic spellcheckers for African languages were developed in 2008. Over the medium term, the department will also develop terminology in all official languages, for example terms for soccer, HIV and AIDS, and the human, social, economic and management sciences.

Over the medium term, spending will continue to be focused on promoting the use of all 11 languages via bursaries and training, and rolling out more human language technology programmes.

## Expenditure estimates

**Table 12.6 National Language Service**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
National Language Service	31.9	29.7	43.4	55.3	56.4	59.0	51.4
Pan South African Language Board	27.0	39.1	43.6	47.5	49.6	52.4	55.5
<b>Total</b>	<b>58.8</b>	<b>68.8</b>	<b>87.0</b>	<b>102.8</b>	<b>106.0</b>	<b>111.4</b>	<b>107.0</b>
Change to 2008 Budget estimate				0.7	(1.7)	(2.7)	(14.3)

### Economic classification

<b>Current payments</b>	<b>24.0</b>	<b>20.2</b>	<b>25.5</b>	<b>49.8</b>	<b>50.4</b>	<b>53.1</b>	<b>45.3</b>
Compensation of employees	11.3	11.4	12.2	20.8	21.7	22.8	24.4
Goods and services	12.7	8.9	13.3	29.1	28.7	30.2	20.9
<i>of which:</i>							
Advertising	0.1	0.4	1.2	2.7	2.6	2.8	1.9
Communication	0.9	0.6	0.4	0.9	0.9	0.9	0.6
Consultants and professional services: Business and advisory services	6.8	4.6	4.6	10.1	9.9	10.5	7.2
Consultants and professional services: Legal costs	–	–	1.8	3.9	3.9	4.1	2.8
Inventory: Stationery and printing	0.5	0.3	0.2	0.5	0.5	0.6	0.4
Travel and subsistence	2.4	1.9	2.1	4.7	4.6	4.9	3.4
Venues and facilities	1.7	0.7	2.5	5.4	5.4	5.7	3.9
Financial transactions in assets and liabilities	0.0	–	–	–	–	–	–
<b>Transfers and subsidies</b>	<b>34.2</b>	<b>48.5</b>	<b>61.4</b>	<b>52.0</b>	<b>54.7</b>	<b>57.3</b>	<b>60.8</b>
Provinces and municipalities	0.0	0.0	–	–	–	–	–
Departmental agencies and accounts	27.0	39.1	43.6	47.5	49.7	52.6	55.7
Households	7.2	9.4	17.8	4.6	5.0	4.7	5.0
<b>Payments for capital assets</b>	<b>0.6</b>	<b>0.0</b>	<b>0.2</b>	<b>0.9</b>	<b>0.9</b>	<b>1.0</b>	<b>0.9</b>
Machinery and equipment	0.6	0.0	0.2	0.9	0.9	1.0	0.9
<b>Total</b>	<b>58.8</b>	<b>68.8</b>	<b>87.0</b>	<b>102.8</b>	<b>106.0</b>	<b>111.4</b>	<b>107.0</b>

### Details of selected transfers and subsidies

<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>27.0</b>	<b>39.1</b>	<b>43.6</b>	<b>47.5</b>	<b>49.7</b>	<b>52.6</b>	<b>55.7</b>
Pan South African Language Board	27.0	39.1	43.6	47.5	49.7	52.6	55.7
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>7.2</b>	<b>9.4</b>	<b>17.7</b>	<b>4.6</b>	<b>5.0</b>	<b>4.7</b>	<b>5.0</b>
Financial assistance projects	7.2	9.4	17.7	4.6	5.0	4.7	5.0

## Expenditure trends

Expenditure in the *National Language Services* programme increased steadily between 2005/06 and 2008/09 at an average annual rate of 20.4 per cent, as the department extended the telephone interpreting service for South Africa project. This also accounts for increased spending on goods and services in that period, at an average annual rate of 31.7 per cent. The high consultancy fees over the medium term reflect this ongoing activity.

Growth over the medium term is more moderate, at an average annual rate of 1.3 per cent mainly due to the impact of efficiency savings in goods and services, which is set to decline at an average annual rate of 10.4 per cent. Transfers to households, from which awards to writers are made, fluctuate over the seven-year period as funding depends on the number of awards. Spending of R17.7 million in 2007/08 included a literature exhibition on indigenous languages.

Expenditure on the Pan South African Language Board increased from R27 million in 2005/06 to R47.5 million in 2008/09 at an average annual rate of 20.7 per cent, as the organisation built its capacity to fulfil its mandate. Growth is expected to be more moderate over the medium term, increasing at an average annual rate of 5.4 per cent.

Cost containment measures over the medium term have been identified in this programme, totalling R5.7 million in goods and services and R1.4 million in transfers and subsidies.

## Programme 4: Cultural Development and International Cooperation

- *Cultural Development* supports the creative industries, primarily in the second economy, and the development of the arts. Funds are mainly transferred to households to support participants in projects and initiatives that promote the creative industries and are distributed on the basis of annual business plans and service level agreements between the department and individuals or group contractors.
- *Investing in Culture* promotes job creation, skills development, poverty alleviation and economic empowerment in support of broader government growth and employment imperatives. Funds are transferred to households to support participants in the programme's projects. They are disbursed on the basis of annual business plans and service level agreements between the department and individuals or group contractors, in accordance with expanded public works programme targets: 60 per cent to women, 30 per cent to youth, and 2 per cent to people with disabilities.
- *International Cooperation* ensures South Africa's participation in binational and multilateral cultural activities, secures overseas development assistance, strengthens South Africa's international presence, and builds international partnerships. Funding is mainly used for salaries, and other personnel related costs.
- *National Film and Video Foundation* transfers funds to the National Film and Video Foundation, which supports skills, local content and local marketing development in South Africa's film and video industry.

### Objectives and measures

- Increase the number of sustainable arts and culture projects by providing 3 200 learnerships and job opportunities in arts, culture and heritage by December 2009.
- Improve economic participation in and development of the cultural industry by providing cash in hand financial support to 30 000 cultural practitioners by March 2009.
- Increase participation by grassroots art practitioners in the cultural industries by having at least 10 more signed international agreements or cultural exchanges that promote grassroots practices by April 2010.

### Service delivery and spending focus

In 2007/08, about 7 374 beneficiaries were provided with job opportunities primarily in the craft sector. Of the jobs created, 51 per cent were for women, 44 per cent for youth and 5 per cent for people living with a disability.

In 2007/08, the department partnered with 9 established fashion designers and 25 crafters in each province to collaborate on fashion items and accessories. This provided opportunities for the crafters to be part of the business of fashion, and for skills transfer between designers and crafters.

An international exhibition to give greater exposure to South African literature was held in Cuba in 2008.

The department took part in the Zaragoza Expo 2008 in Spain. Various artists, sponsored by the department, performed, and some were invited back in their private capacity.

Over the medium term, the major focus of the department will be to continue to support projects that promote job creation, skills development, poverty alleviation and economic empowerment through its investing in culture projects.

## Expenditure estimates

**Table 12.7 Cultural Development and International Cooperation**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
Cultural Development	29.4	71.8	26.5	42.9	42.2	44.1	38.4
Investing in Culture	74.1	67.9	85.1	101.0	105.9	112.3	119.0
International Cooperation	31.6	24.5	39.5	32.1	36.8	39.0	36.5
National Film and Video Foundation	24.6	34.1	36.7	37.9	39.1	41.4	43.8
<b>Total</b>	<b>159.8</b>	<b>198.3</b>	<b>187.8</b>	<b>214.0</b>	<b>224.1</b>	<b>236.7</b>	<b>237.7</b>
Change to 2008 Budget estimate				(1.3)	(3.3)	(4.4)	(18.5)

### Economic classification

<b>Current payments</b>	<b>28.7</b>	<b>32.7</b>	<b>48.9</b>	<b>29.4</b>	<b>30.6</b>	<b>32.2</b>	<b>34.6</b>
Compensation of employees	12.6	15.2	17.1	20.6	22.2	23.5	25.1
Goods and services	16.1	17.5	31.7	8.7	8.3	8.7	9.4
of which:							
Administrative fees	0.1	1.0	2.1	0.6	0.5	0.6	0.6
Advertising	0.9	0.4	0.5	0.1	0.1	0.1	0.2
Communication	1.1	1.4	1.0	0.3	0.3	0.3	0.3
Consultants and professional services: Business and advisory services	1.6	5.2	6.3	1.7	1.7	1.7	1.9
Inventory: Stationery and printing	0.5	0.9	0.8	0.2	0.2	0.2	0.2
Travel and subsistence	10.9	7.7	18.0	4.9	4.7	4.9	5.4
Operating expenditure	0.1	0.1	0.6	0.2	0.2	0.2	0.2
Venues and facilities	0.5	0.4	1.8	0.5	0.5	0.5	0.5
Financial transactions in assets and liabilities	0.0	0.1	0.0	–	–	–	–
<b>Transfers and subsidies</b>	<b>130.9</b>	<b>165.4</b>	<b>138.9</b>	<b>184.2</b>	<b>193.0</b>	<b>204.0</b>	<b>202.7</b>
Provinces and municipalities	0.0	0.0	–	–	–	–	–
Departmental agencies and accounts	24.6	34.1	36.7	37.9	39.1	41.4	43.8
Households	106.2	131.3	102.2	146.3	153.9	162.6	158.8
<b>Payments for capital assets</b>	<b>0.2</b>	<b>0.1</b>	<b>0.1</b>	<b>0.4</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>
Machinery and equipment	0.2	0.1	0.1	0.4	0.5	0.5	0.5
<b>Total</b>	<b>159.8</b>	<b>198.3</b>	<b>187.8</b>	<b>214.0</b>	<b>224.1</b>	<b>236.7</b>	<b>237.7</b>

### Details of selected transfers and subsidies

<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>24.6</b>	<b>34.1</b>	<b>36.7</b>	<b>37.9</b>	<b>39.1</b>	<b>41.4</b>	<b>43.8</b>
National Film and Video Foundation	24.6	34.1	36.7	37.9	39.1	41.4	43.8
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>106.2</b>	<b>131.3</b>	<b>102.2</b>	<b>146.3</b>	<b>153.9</b>	<b>162.6</b>	<b>158.8</b>
Cultural industries	24.8	66.0	14.7	34.3	35.6	36.6	33.5
Investing in Culture programme	69.7	57.7	76.2	88.6	93.1	98.8	105.0
Promote arts and culture internationally	11.7	7.5	11.3	23.4	25.2	27.2	20.3

## Expenditure trends

Expenditure grew at an average annual rate of 10.2 per cent between 2005/06 and 2008/09, mainly due to increased allocations for the *Investing in Culture* subprogramme.

Growth over the medium term is expected to slow to an average annual rate of 3.6 per cent due to a projected decline of 12.9 per cent in expenditure on the *Cultural Development* subprogramme in 2011/12.

Spending in the *Cultural Development and International Cooperation* programme relates mainly to transfer payments, the largest being to households as part of the poverty alleviation strategy under the *Investing in Culture* subprogramme. The increase in expenditure in travel and subsistence in 2007/08 is because crafters exhibited at more international fairs in that year. The increased allocation to households in 2006/07 was for taking artists and cultural practitioners to Germany for the closing ceremony of the 2006 FIFA World Cup.

Expenditure on the National Film and Video Foundation increased from R24.6 million in 2005/06 to R37.9 million in 2008/09, at an average annual rate of 15.5 per cent. Growth is expected to be more moderate over the medium term, increasing at an average annual rate of 5 per cent.

Cost containment measures over the medium term have been identified in this programme, totalling R7 million in transfers and subsidies and R2.6 million in goods and services.

## Programme 5: Heritage Promotion

- *Heritage Institutions* ensures that the money that heritage institutions receive is used to fulfil the department's mandate to preserve, protect and promote heritage. Institutions' business plans and annual reports are reviewed and adjusted to align with the department's core mandate. The funds are mainly transferred to the selected heritage institutions that have been declared cultural institutions in terms of the Cultural Institutions Act (1998) and which support the department's mandate.
- *South African Heritage Resources Agency* transfers funds to the South African Heritage Resources Agency, whose key strategic objectives are developing and implementing norms and standards for managing heritage resources, including auditing heritage resources and developing management plans.
- *Promotion of Heritage* mainly funds a range of heritage initiatives and projects, like Heritage Month and the repatriation of South African cultural and heritage objects, that complement the department's strategic objectives for a particular financial year.
- *South African Geographical Names Council* funds the South African Geographical Names Council, whose core mandate is to facilitate name changes, including through consulting with communities and advising the Minister of Arts and Culture. The council is an advisory body established in terms of the South African Geographical Names Council Act (1998). The executive functions of the council are performed by the department in terms of the Public Service Act (1994), hence its budget is managed and accounted for by the department.
- *Capital Works* focuses mainly on the provision and administration of capital grants for constructing and maintaining heritage infrastructure. Funds are awarded based on entities' business plans.

## Objectives and measures

- Improve the preservation and management of underwater cultural heritage by:
  - developing the required new legislation by March 2010
  - establishing a maritime archaeology unit at the South African Heritage Resources Agency by March 2010.
- Ensure the efficient use of resources and eliminate the duplication of mandates by amending heritage legislation, such as the South African Geographic Names Council Act (1998), the National Heritage Council Act (1999) and the National Heritage Resources Act (1999), by the end of 2009.
- Preserve intangible cultural heritage by developing 2 inventories by March 2010, 1 to document intangible cultural heritage in danger of extinction and the other a representative list of the entire intangible heritage within the borders of South Africa.
- Enable the South African Heritage Resources Agency to manage the national heritage estate by completing the national heritage resources inventory and establishing the South African heritage resources information systems as specified by the National Heritage Resources Act (1999) by March 2010.
- Ensure the standardisation of geographical names by completing the national framework within which the standardisation of geographical names can take place in local authorities by September 2009.

## Service delivery and spending focus

Draft legislation amending heritage laws to ensure the efficient use of resources and eliminate the duplication of mandates among public entities was published for public comment in 2008.

The department organised and hosted Heritage Month. The theme for 2008 was Celebrating our Dance, our Heritage.

The department hosted provincial hearings on geographical name changes in Eastern Cape and Mpumalanga in 2008. Since the inception of the South African Geographical Names Council in 2000, 830 geographical names have been changed.

In November 2008, the department completed the national heritage skills audit and strategy, which will be rolled out in 2009/10.

Key activities over the MTEF period include: conducting a series of reviews and compiling reports to determine the contribution of heritage to economic development, improving the department's understanding of the sector, and informing the future allocation of project funding.

## Expenditure estimates

**Table 12.8 Heritage Promotion**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
Heritage Institutions	275.1	359.9	331.1	481.6	528.9	479.4	364.9
South African Heritage Resources Agency	24.3	30.8	29.3	31.4	33.3	35.0	37.1
Promotion of Heritage	47.2	36.8	57.5	43.5	45.0	48.6	55.7
South African Geographical Names Council	4.5	4.8	1.3	5.2	5.6	7.0	7.5
Capital Works	185.8	200.5	240.8	350.6	601.4	423.8	455.6
<b>Total</b>	<b>536.9</b>	<b>632.7</b>	<b>659.9</b>	<b>912.4</b>	<b>1 214.2</b>	<b>993.8</b>	<b>920.8</b>
Change to 2008 Budget estimate				26.5	218.3	157.5	36.5
<b>Economic classification</b>							
<b>Current payments</b>	<b>16.3</b>	<b>29.3</b>	<b>28.7</b>	<b>23.8</b>	<b>24.3</b>	<b>25.6</b>	<b>27.3</b>
Compensation of employees	6.5	7.7	9.8	11.1	11.7	12.4	13.2
Goods and services	9.8	21.6	18.9	12.7	12.6	13.2	14.1
of which:							
Advertising	0.2	0.7	0.9	0.6	0.6	0.6	0.6
Communication	1.0	0.9	0.5	0.4	0.4	0.4	0.4
Computer services	0.6	—	—	—	—	—	—
Consultants and professional services: Business and advisory services	1.7	15.1	1.7	1.2	1.2	1.2	1.3
Inventory: Materials and supplies	—	0.0	0.5	0.3	0.3	0.4	0.4
Travel and subsistence	5.0	3.9	5.9	4.0	4.0	4.2	4.4
Operating expenditure	0.0	0.1	8.3	5.6	5.6	5.8	6.2
Venues and facilities	0.6	0.2	0.6	0.4	0.4	0.4	0.4
Financial transactions in assets and liabilities	—	0.0	0.0	—	—	—	—
<b>Transfers and subsidies</b>	<b>520.2</b>	<b>603.3</b>	<b>631.0</b>	<b>888.3</b>	<b>1 189.4</b>	<b>967.8</b>	<b>893.1</b>
Provinces and municipalities	0.0	0.0	—	—	—	—	—
Departmental agencies and accounts	489.7	596.0	602.5	868.9	1 169.1	945.3	865.1
Households	30.5	7.3	28.5	19.5	20.3	22.6	28.1
<b>Payments for capital assets</b>	<b>0.4</b>	<b>0.1</b>	<b>0.2</b>	<b>0.3</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>
Machinery and equipment	0.4	0.1	0.2	0.3	0.4	0.4	0.4
<b>Total</b>	<b>536.9</b>	<b>632.7</b>	<b>659.9</b>	<b>912.4</b>	<b>1 214.2</b>	<b>993.8</b>	<b>920.8</b>



Table 12.8 Heritage Promotion (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
<b>Details of selected transfers and subsidies</b>							
<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>284.0</b>	<b>283.7</b>	<b>321.0</b>	<b>374.0</b>	<b>367.6</b>	<b>387.2</b>	<b>409.2</b>
Die Afrikaanse Taalmuseum: Paarl	1.9	2.7	2.9	3.2	3.4	3.6	3.8
Freedom Park Trust: Pretoria	38.0	45.0	47.7	50.0	51.0	53.8	58.4
Iziko Museums of Cape Town	34.2	38.3	40.9	44.6	47.5	50.0	53.0
Khoi-San Project	–	1.2	–	–	–	–	–
Luthuli Museum	3.8	4.4	4.7	5.4	5.8	6.1	6.5
Natal Museum: Pietermaritzburg	7.5	9.7	10.4	11.4	12.7	13.3	14.1
National Heritage Council	17.4	26.7	36.7	46.2	48.4	50.9	51.5
National Museum: Bloemfontein	15.9	18.4	19.6	21.5	22.9	24.1	25.5
Nelson Mandela Museum: Mthatha	8.0	12.2	13.0	14.0	14.7	15.4	16.3
Robben Island Museum: Cape Town	63.0	31.0	52.0	69.1	49.0	51.0	54.0
South African Geographical Names Council	4.5	4.8	1.3	5.2	5.6	7.0	7.5
South African Heritage Resources Agency	24.3	30.8	29.3	31.4	33.3	35.0	37.1
The National English Literary Museum: Grahamstown	3.9	4.8	5.3	5.8	6.3	6.6	7.0
Transformation of Heritage Institutions	15.1	–	–	3.5	–	–	–
Voortrekker Museum: Pietermaritzburg	6.0	7.0	7.5	8.2	8.7	9.1	9.7
War Museum of the Boer Republics: Bloemfontein	3.8	4.7	5.1	5.6	5.9	6.2	6.6
William Humphreys Art Gallery: Kimberley	2.6	3.4	3.7	4.1	4.4	4.6	4.9
Northern Flagship Institution	34.2	38.5	41.1	45.0	48.0	50.5	53.4
Gifts and donations	–	–	–	–	–	–	–
<b>Capital</b>	<b>205.6</b>	<b>312.1</b>	<b>281.2</b>	<b>494.6</b>	<b>801.4</b>	<b>557.8</b>	<b>455.6</b>
Capital Works	185.8	200.5	240.8	350.6	601.4	423.8	455.6
Freedom Park Trust: Pretoria	19.8	111.6	40.5	144.0	200.0	134.0	–
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>30.5</b>	<b>7.3</b>	<b>28.5</b>	<b>19.5</b>	<b>20.3</b>	<b>22.6</b>	<b>28.1</b>
Promotion of Heritage	30.5	7.3	28.5	19.5	20.3	22.6	28.1

## Expenditure trends

Expenditure on the *Heritage Promotion* programme increased at an average annual rate of 19.3 per cent between 2005/06 and 2008/09, mainly due to an increase in capital transfers for upgrading public entities. Expenditure of R15 million on consultants in 2006/07 was for hosting commemorations, of which the 1956 women's march and the 1976 Soweto uprising were the most important.

Spending is expected to be slower over the medium term. The reduced growth is mainly because the allocations for the completion of the Freedom Park come to an end in 2010/11, and there is a once-off additional allocation for the *Capital Works* subprogramme in 2009/10.

Transfer payments comprise, on average, 97 per cent of the programme's total expenditure over the medium term. The transfer to the South African Geographical Names Council is expected to grow at an average annual rate of 12.5 per cent over this period, due to additional allocations for accelerating the process of standardising place names as part of the special social cohesion campaign.

Expenditure on the *Capital Works* subprogramme is expected to increase at an average annual rate of 9.1 per cent from R350.6 million in 2008/09 to R455.6 million in 2011/12 to provide for all capital projects coordinated by the department.

Cost containment measures over the medium term have been identified in this programme, totalling R30 million in transfers and subsidies and R1.4 million in goods and services.



## Public entities

### Freedom Park Trust

The Freedom Park is a national government project executed via the Freedom Park Trust. The objective of the Freedom Park is to establish visible cultural structures that celebrate and commemorate diverse and important South African events, spanning pre-history, colonisation and the struggle for democracy, and ending with a vision for the future. The park will be declared a cultural institution in terms of the Cultural Institutions Act (1998) from April 2009. On completion, the Freedom Park will be a national monument and museum. It has three elements: a garden of remembrance; commemorative spaces; and *//hapo*, which includes information resources and hospitality facilities and will tell the history of Southern Africa spanning 3.6 billion years. *//hapo* will be completed in 2009/10.

### Selected performance and operations indicators

**Table 12.9 Freedom Park Trust**

Indicator	Past			Current	Projections		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Number of visitors to the park each year	–	–	–	417 576	529 902	474 366	432 944
Number of times venue hired for functions each year	–	–	–	–	263	290	319
New outreach projects	–	–	–	–	25	30	35

### Service delivery and spending focus

The Freedom Park is currently under construction, with some elements completed in the phased construction programme. Construction of parking, the restaurant, the curio shop, the administration building and the exhibition hall will start in April 2009 and is scheduled to be completed and open to the public by June 2010. The park opened its completed elements (Isivivane, Mveledzo, Sikhumbuto, Moshate and Uitspanplek) in July 2007.

The trust will conduct an advertising campaign to increase the number of visitors to the park and its use for corporate events. The campaign is part of a new funding strategy to make the trust mainly self-sufficient in the next five years.

### Expenditure estimates

**Table 12.10 Freedom Park Trust: Financial information**

R million	Audited outcome			Revised estimate	Medium-term estimate		
Statement of financial performance	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
<b>Revenue</b>							
<b>Non-tax revenue</b>	<b>6.8</b>	<b>9.3</b>	<b>7.3</b>	<b>10.2</b>	<b>19.5</b>	<b>24.4</b>	<b>24.1</b>
Sale of goods and services other than capital assets	–	–	–	6.0	17.7	23.5	23.4
of which:							
Sales by market establishments	–	–	–	6.0	17.7	23.5	23.4
Other non-tax revenue	6.8	9.3	7.3	4.2	1.8	1.0	0.7
<b>Transfers received</b>	<b>46.1</b>	<b>55.5</b>	<b>51.8</b>	<b>67.6</b>	<b>72.2</b>	<b>73.6</b>	<b>104.4</b>
<b>Total revenue</b>	<b>53.0</b>	<b>64.8</b>	<b>59.0</b>	<b>77.8</b>	<b>91.7</b>	<b>98.1</b>	<b>128.5</b>
<b>Expenses</b>							
<b>Current expense</b>	<b>44.0</b>	<b>57.5</b>	<b>50.1</b>	<b>77.7</b>	<b>91.7</b>	<b>98.1</b>	<b>128.5</b>
Compensation of employees	16.7	16.6	19.1	29.4	40.3	44.4	47.9
Goods and services	22.7	36.5	26.9	30.6	30.2	33.8	34.6
Depreciation	4.5	4.3	4.1	17.6	21.2	19.9	46.0
Interest, dividends and rent on land	0.1	0.0	–	–	–	–	–
<b>Total expenses</b>	<b>44.0</b>	<b>57.5</b>	<b>50.1</b>	<b>77.7</b>	<b>91.7</b>	<b>98.1</b>	<b>128.5</b>
<b>Surplus / (Deficit)</b>	<b>8.9</b>	<b>7.3</b>	<b>8.9</b>	<b>0.1</b>	<b>–</b>	<b>–</b>	<b>–</b>
<b>Acquisition of assets</b>	<b>50</b>	<b>153</b>	<b>36</b>	<b>143</b>	<b>319</b>	<b>83</b>	<b>46</b>

## Expenditure trends

Funding for the Freedom Park consists of an annual grant for operational expenditure of R51 million in 2009/10, R53.8 million in 2010/11 and R58.4 million in 2011/12. The trust will put in place revenue generating mechanisms in 2009/10, starting with entrance fees and fees for hiring premises for events.

Revenue between 2005/06 and 2008/09 grew at an annual average rate of 13.7 per cent. Over the medium term, total revenue is projected to grow at an average annual rate of 18 per cent. Increased efforts to generate revenue from ticket sales are evident in the projected 57.4 per cent average annual increase in sales over this period. Other non-tax revenue decreases at an average annual rate of 45 per cent over the medium term due to a decrease in income from investments as a result of the increased use of cash and cash equivalents.

Spending on compensation of employees grew at an average annual rate of 21 per cent between 2005/06 and 2008/09. It grows more slowly over the medium term, at an average annual rate of 17.7 per cent, due to an initial expansion of the trust's human resource capacity.

## Programme 6: National Archives, Records, Libraries and Heraldic Services

- *National Archives of South Africa* provides for acquiring and managing public and non-public records with enduring value. It also funds the Bureau of Heraldry. Funds will mainly be used for transfer payments to provincial education departments for the community library services conditional grant. The distribution of the grant is based on an impact assessment study, which identified community library needs and priorities in each of the provinces.
- *National Library Service* transfers funds to libraries and institutions to provide information services, and develops related policy.

## Objectives and measures

- Improve governance in archiving and promote efficient records management in organs of state by:
  - approving all filing plans and disposal authorities submitted
  - monitoring the implementation of guidelines or circulars issued each year.
- Improve public use of archival information by:
  - responding faster to Promotion of Access to Information Act (2000) issues
  - upgrading the web enabled reference search on the national automated archival information retrieval system by March 2009.
- Promote social cohesion by reconfiguring heraldic representations of all rural municipalities to reflect national identity by March 2010.
- Ensure equitable funding of libraries by developing a funding model for community libraries by December 2009.
- Improve public access to information at national, provincial and local levels over the next three years by:
  - increasing the number of staff and books (including those in indigenous languages) by 25 per cent in libraries where staff and stock are limited
  - building or establishing 25 per cent more libraries where there are none or too few.

## Service delivery and spending focus

The Department of Arts and Culture has provided ongoing archival support for New Partnership for Africa's Development projects, such as the Timbuktu manuscripts project and the African archives agenda.

In 2007/08, the community library service grant resulted in the upgrading of 36 libraries and the construction of 2 new libraries. R35 million was also spent on purchasing library materials. The expansion of community library services will remain the primary focus of this programme over the medium term.

The Department of Arts and Culture and the Presidency hosted the national order awards ceremony in December 2008: 29 people were honoured.

The department hosted the eighth meeting of the International Advisory Committee for the United Nations Educational, Scientific and Cultural Organisation Memory of the World programme in June 2007. The main

purpose of the meeting, which takes place every two years, was to review the programme's progress and make recommendations to the director-general about awarding the UNESCO/Jikji Memory of the World prize and the inscription of documentary heritage on the Memory of the World register. The Memory of the World programme facilitates the sharing of the most appropriate documentary heritage preservation techniques (archiving) and promotes universal access to and world wide awareness of all significant documentary heritage.

## Expenditure estimates

**Table 12.11 National Archives, Records, Libraries and Heraldic Services**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
R million	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
National Archives of South Africa	30.3	38.9	205.3	402.7	504.6	562.3	597.6
National Library Service	39.3	44.1	63.5	65.9	69.6	73.9	78.4
<b>Total</b>	<b>69.6</b>	<b>83.0</b>	<b>268.8</b>	<b>468.6</b>	<b>574.2</b>	<b>636.2</b>	<b>675.9</b>
Change to 2008 Budget estimate				8.3	(1.3)	(2.5)	(1.5)

### Economic classification

<b>Current payments</b>	<b>29.2</b>	<b>36.3</b>	<b>38.5</b>	<b>53.6</b>	<b>58.6</b>	<b>62.6</b>	<b>67.9</b>
Compensation of employees	15.2	18.2	20.0	29.0	31.5	33.0	35.2
Goods and services	14.0	18.0	18.4	24.7	27.1	29.6	32.7
of which:							
Advertising	0.3	0.6	0.8	1.1	1.2	1.3	1.4
Assets less than R5 000	0.2	0.4	0.6	0.8	0.9	1.0	1.1
Communication	1.1	1.0	1.0	1.3	1.5	1.6	1.8
Computer services	1.8	–	–	–	–	–	–
Consultants and professional services: Business and advisory services	5.1	9.5	2.3	3.1	3.4	3.7	4.1
Inventory: Materials and supplies	0.0	0.0	4.5	6.0	6.6	7.2	7.9
Inventory: Stationery and printing	0.9	0.4	0.3	0.4	0.4	0.4	0.5
Travel and subsistence	3.2	5.3	5.2	6.9	7.6	8.3	9.2
Operating expenditure	0.1	0.1	1.8	2.4	2.7	2.9	3.2
Venues and facilities	1.0	0.5	1.7	2.2	2.4	2.7	3.0
Financial transactions in assets and liabilities	0.0	0.0	0.1	–	–	–	–
<b>Transfers and subsidies</b>	<b>39.5</b>	<b>46.5</b>	<b>229.8</b>	<b>414.2</b>	<b>514.8</b>	<b>572.8</b>	<b>607.2</b>
Provinces and municipalities	0.1	0.0	163.2	344.6	440.6	494.0	523.6
Departmental agencies and accounts	39.3	44.1	63.5	65.9	69.6	73.9	78.4
Households	0.1	2.4	3.1	3.7	4.7	4.9	5.2
<b>Payments for capital assets</b>	<b>0.9</b>	<b>0.2</b>	<b>0.4</b>	<b>0.8</b>	<b>0.8</b>	<b>0.8</b>	<b>0.8</b>
Machinery and equipment	0.9	0.2	0.4	0.8	0.8	0.8	0.8
<b>Total</b>	<b>69.6</b>	<b>83.0</b>	<b>268.8</b>	<b>468.6</b>	<b>574.2</b>	<b>636.2</b>	<b>675.9</b>

### Details of selected transfers and subsidies

<b>Provinces and municipalities</b>							
<b>Provinces</b>							
<b>Provincial revenue funds</b>							
<b>Current</b>	<b>–</b>	<b>–</b>	<b>163.2</b>	<b>344.6</b>	<b>440.6</b>	<b>494.0</b>	<b>523.6</b>
Community library services grant	–	–	163.2	344.6	440.6	494.0	523.6
<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>39.3</b>	<b>44.1</b>	<b>63.5</b>	<b>65.9</b>	<b>69.6</b>	<b>73.9</b>	<b>78.4</b>
National Library of South Africa	30.5	33.4	46.3	50.6	41.6	44.3	47.0
South African Blind Workers Organisation	2.1	3.3	3.4	4.7	4.8	5.1	5.7
South African Library for the Blind	6.7	7.5	13.9	10.6	11.2	11.8	12.2
National Library of South Africa: Community Libraries	–	–	–	–	12.0	12.7	13.5
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>0.1</b>	<b>2.4</b>	<b>3.1</b>	<b>3.7</b>	<b>4.7</b>	<b>4.9</b>	<b>5.2</b>
Financial assistance projects	0.1	2.4	3.1	3.7	4.7	4.9	5.2

## **Expenditure trends**

Transfers and subsidies dominate expenditure in this programme, taking up almost 90 per cent of the total budget. Expenditure increased rapidly between 2005/06 and 2008/09, at an average annual rate of 88.8 per cent, mainly due to the introduction of the community library services conditional grant in 2007/08.

Programme expenditure is projected to grow by 13 per cent over the medium term mainly as a result of the continued expansion of the grant, which also accounts for the 15 per cent expected growth in transfers to provinces over this period. Funding of R38.2 million over the medium term for the community library project on the budget of the National Library is to provide cataloguing and procurement services to provinces. The key spending focuses over the medium term are to expand the conditional grant to improve access to library services in poor communities and to ensure that the three specialised libraries consolidate and maintain their services.

Expenditure of R9.5 million on consultants in 2006/07 was mainly for the background research for the community library services conditional grant.

Transfers to households increases from R100 000 in 2005/06 to R5.2 million in 2011/12, mainly for support to participants in the United Nations Educational, Scientific and Cultural Organisation Memory of the World programme and exhibitions related to the Timbuktu manuscripts project.

Cost containment measures over the medium term have been identified in this programme, totalling R8.9 million in goods and services and R2 million in transfers and subsidies.

## Additional tables

**Table 12.A Summary of expenditure trends and estimates per programme and economic classification**

Programme	Appropriation		Audited outcome	Appropriation			Revised estimate
	Main	Adjusted		Main	Additional	Adjusted	
R million	2007/08		2007/08	2008/09			2008/09
1. Administration	104.9	104.7	129.6	119.7	2.4	122.1	121.6
2. Arts and Culture in Society	278.2	278.2	252.7	333.8	6.7	340.5	339.2
3. National Language Service	94.6	94.6	87.0	102.1	0.7	102.8	102.4
4. Cultural Development and International Cooperation	204.8	204.8	187.8	215.3	(1.3)	214.0	213.2
5. Heritage Promotion	630.1	630.1	659.9	885.9	26.5	912.4	904.0
6. National Archives, Records, Libraries and Heraldic Services	295.5	295.5	268.8	460.3	8.3	468.6	445.9
<b>Total</b>	<b>1 608.0</b>	<b>1 607.8</b>	<b>1 585.8</b>	<b>2 117.1</b>	<b>43.2</b>	<b>2 160.3</b>	<b>2 126.3</b>

  

Economic classification							
<b>Current payments</b>	<b>256.2</b>	<b>256.0</b>	<b>288.7</b>	<b>286.4</b>	<b>6.2</b>	<b>292.6</b>	<b>284.6</b>
Compensation of employees	118.2	118.2	107.2	132.8	6.2	139.0	131.0
Goods and services	138.0	137.7	181.2	153.6	–	153.6	153.6
Financial transactions in assets and liabilities	–	–	0.4	–	–	–	–
<b>Transfers and subsidies</b>	<b>1 346.6</b>	<b>1 346.6</b>	<b>1 295.0</b>	<b>1 825.2</b>	<b>37.1</b>	<b>1 862.3</b>	<b>1 836.3</b>
Provinces and municipalities	180.0	180.0	163.2	338.0	6.6	344.6	323.6
Departmental agencies and accounts	926.3	925.1	949.6	1 202.7	44.7	1 247.4	1 242.4
Households	240.3	241.6	182.2	284.5	(14.3)	270.3	270.3
<b>Payments for capital assets</b>	<b>5.1</b>	<b>5.1</b>	<b>2.1</b>	<b>5.4</b>	<b>–</b>	<b>5.4</b>	<b>5.4</b>
Machinery and equipment	5.1	5.1	2.1	5.4	–	5.4	5.4
<b>Total</b>	<b>1 608.0</b>	<b>1 607.8</b>	<b>1 585.8</b>	<b>2 117.1</b>	<b>43.2</b>	<b>2 160.3</b>	<b>2 126.3</b>

**Table 12.B Summary of personnel numbers and compensation of employees**

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
<b>Permanent and full time contract employees</b>							
Compensation (R million)	81.4	95.1	107.2	139.0	146.3	154.8	164.0
Unit cost (R million)	0.2	0.2	0.2	0.3	0.3	0.3	0.3
Personnel numbers (head count)	403	414	501	431	461	491	521
<b>Interns</b>							
Compensation of interns (R million)	1.1	–	–	–	–	–	–
Unit cost (R million)	0.0	–	–	–	–	–	–
Number of interns	30	–	–	–	–	–	–
<b>Total for department</b>							
<b>Compensation (R million)</b>	<b>82.5</b>	<b>95.1</b>	<b>107.2</b>	<b>139.0</b>	<b>146.3</b>	<b>154.8</b>	<b>164.0</b>
<b>Unit cost (R million)</b>	<b>0.2</b>	<b>0.2</b>	<b>0.2</b>	<b>0.3</b>	<b>0.3</b>	<b>0.3</b>	<b>0.3</b>
<b>Personnel numbers (head count)</b>	<b>433</b>	<b>414</b>	<b>501</b>	<b>431</b>	<b>461</b>	<b>491</b>	<b>521</b>

**Table 12.C Summary of expenditure on training**

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Compensation of employees (R million)	82.5	95.1	107.2	139.0	147.2	156.3	165.5
Training expenditure (R million)	0.8	2.4	3.1	2.0	2.1	2.3	2.4
Training as percentage of compensation	1.0%	2.6%	2.9%	1.4%	1.5%	1.5%	1.4%
Total number trained in department (head count)	69	74	108	122			
<i>of which:</i>							
Employees receiving bursaries (head count)	55	59	90	82			
Internships trained (head count)	20	94	100	86			

**Table 12.D Summary of conditional grants to provinces and municipalities<sup>1</sup>**

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
<b>Conditional grants to provinces</b>							
<b>6. National Archives, Records, Libraries and Heraldic Services</b>							
Community library services grant	–	–	163.2	344.6	440.6	494.0	523.6
<b>Total</b>	<b>–</b>	<b>–</b>	<b>163.2</b>	<b>344.6</b>	<b>440.6</b>	<b>494.0</b>	<b>523.6</b>

1. Detail provided in the Division of Revenue Act (2009)

Table 12.E Summary of expenditure on infrastructure

	Type of infrastructure	Service delivery outputs	Current project stage	Total project cost	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
					2005/06	2006/07	2007/08		2009/10	2010/11	2011/12
R million											
Mega projects or programmes (over R300 million per year for a minimum of three years or R900 million total project cost)											
National Library of SA Pretoria Campus: Construction of new building	Library	Long term and increased access to resources and national documentary heritage	Complete	363.2	116.8	137.4	94.5	14.5	-	-	-
	Archives	Long term and increased access to resources	Planning	-	0.0	1.6	33.5	0.0	0.1	0.1	0.1
	Heritage institution	Nation building	Construction	649.9	19.8	111.6	40.5	144.0	200.0	134.0	-
Large projects or programmes (costing between R50 million and R300 million per year within the MTEF period)											
Construction of Nelson Mandela Museum	Heritage institution		Complete	10.5	9.7	0.8	-	-	-	-	-
Repair of main breakwater walls at Robben Island Museum	Heritage institution		Complete	1.8	1.6	0.2	-	-	-	-	-
Extension of main and secondary break water walls at Robben Island Museum	Heritage institution		Complete	5.0	4.8	0.2	-	-	-	-	-
Iziko Museum: National Mutual Building	Heritage institution		Construction	116.7	4.9	11.1	49.8	20.9	30.0	-	-
Small projects or programmes (costing less than R50 million per annum)											
Upgrading, repair and maintenance in various heritage Institutions	Heritage institutions		Ongoing	-	48.1	46.6	58.7	307.5	362.1	549.9	619.9
Total				1 147.1	205.6	309.5	276.9	486.9	592.3	684.0	620.0